OPEN LETTER:

PROPOSED CHANGES TO RACIAL VILIFICATION LAWS SHOULD BE REJECTED

12 June 2014

Senator the Hon George Brandis QC Attorney-General senator.brandis@aph.gov.au

Dear Attorney,

We write to urge you not to proceed with the proposed changes to the *Racial Discrimination Act 1975* (Cth) (RDA) outlined in the recently released Exposure Draft.

Racism is a serious, continuing problem in Australia. Beyond the well-publicised recent examples of racial abuse on the sporting field and public transport, research by VicHealth, the Scanlon Foundation and others has documented widespread racial discrimination. Research also confirms that racial discrimination and vilification can cause serious mental health impacts and other social harm. Racism remains a major barrier to achieving our vision for a just, equitable and reconciled Australia.

Freedom of speech is a fundamental human right but it is not an absolute right and must be balanced against other rights including the right to be free from racial discrimination and vilification. Australian laws limit speech and expression in areas like defamation, false advertising, sexual harassment and threats to kill. Protecting against the serious harm that flows from racial vilification is a legitimate restriction on free speech.

The law has an important role to play in addressing this harm.

The protections against racial vilification in section 18C of the Racial Discrimination Act make it unlawful to offend, insult, humiliate or intimidate on the basis of race. Section 18D contains safeguards that protect freedom of speech and appropriately balance it with freedom from racial vilification. Fair comment on public interest matters is completely protected by these safeguards if it is done reasonably and in good faith.

The law sets standards of conduct that discourage people from racially vilifying others and encourage people to speak out in public against racism. It provides legal remedies for victims of racial vilification through an accessible dispute resolution mechanism. The majority of racial vilification complaints are resolved by the Australian Human Rights Commission through mediation.

The strong community support for maintaining the current law has been confirmed by the Challenging Racism Research Project survey and the recent Fairfax Nielsen poll.

The proposed changes would significantly narrow the current Federal protection against racial vilification. Of greatest concern is the proposed extremely broad "public discussion" exemption. Most public racial vilification is likely to be covered by the exemption – even if it incites racial hatred or racially intimidates. Even if the "public discussion" is completely inaccurate, unreasonable or deliberately provokes racial hatred, it would be protected by the exemption. The proposed exemption is so broad, and the new protection is so narrow, that the combined changes would almost completely remove the existing Federal racial vilification protections.

Strong and effective protections against racial vilification must be maintained.

The proposed changes should be rejected.

We urge you not to proceed with them.

This open letter is supported by the following organisations:

Aboriginal and Torres Strait Islander Legal Service QLD

Aboriginal Legal Service NSW/ACT

Aboriginal Perspectives in Early Childhood

African Think Tank

All Together Now

Amnesty International Australia

Arab Council Australia

Asylum Seeker Resource Centre

Aurora Project

Australian Centre for Disability Law

Australian Council of Social Service Organisations

Australian Council of Trade Unions

Australian Human Rights Centre, UNSW

Australian Lawyers Alliance

Australian Lawyers for Human Rights

Australian Muslim Women's Centre for Human Rights

Australian Women's Health Network

Australian Young Christian Workers

Australians for Native Title and Reconciliation

Bisexual Alliance Victoria

Case for Refugees

Centacare Cairns

Centacare Migrant Services

Central Australian Aboriginal Legal Aid Service

Centre for Comparative Constitutional Studies, University of Melbourne

Centre for Human Rights Education, Curtin University

Centre for Multicultural Youth

Centrecare Incorporated

Challenging Racism Project

Change Angels

Children with Disability Australia

Civil Liberties Australia

Community Legal Centres NSW

Community West

Criminal Lawyers Association of the Northern Territory

Disability Advocacy Victoria

Disability Discrimination Legal Service

Djinda Services

Domestic Violence NSW

Eastern Community Legal Centre

Employment Law Centre of WA Inc.

Environmental Justice Australia

Environs Kimberley

Ethnic Communities' Council of Victoria

Federation of Chinese Associations Inc.

Federation of Community Legal Centres (Victoria)

Federation of Ethnic Communities' Councils of Australia

Fitzroy Legal Service

Flemington & Kensington Community Legal Centre Inc.

Gabriela Australia (Filipino Women's Alliance) NSW

GetUp! Australia

Human Rights Council of Australia

Human Rights Law Centre

Immigrant Women's Speakout Association

IsaiahOne

Islamic Council of Victoria

Illawarra Legal Centre

Justice Connect

Kimberley Aboriginal Law and Culture Centre

Kingsford Legal Centre

Law Institute of Victoria

Lebanese Muslim Association

Lingap Migrante (Migrant's Aid)

Macarthur Legal Centre

Marninwarntikura Fitzroy Women's Resource Centre

MDA

Mental Health Association NSW

Mental Health Law Centre (WA) Inc

Metro Migrant Resource Centre

Migrante Australia

Migrante North NSW

Multicultural Council of Tasmania

National Aboriginal and Torres Strait Islander Legal Services

National Aboriginal Community Controlled Health Organisation

National Association of Community Legal Centres Inc.

National Family Violence Prevention Legal Services Forum

National Welfare Rights Network

New Israel Fund Australia Foundation

New South Wales Reconciliation Council

New South Wales Society of Labor Lawyers

Nindilingarri Cultural Health Services

Northern Rivers Community Legal Centre

NSW Council for Civil Liberties

NSW Women's Alliance

Online Hate Prevention Institute

Oxfam Australia

Peel Community Legal Services

People with Disability Australia

Philippine Caucus for Peace

Philippines Australia Solidarity Association

Queensland Aboriginal and Torres Strait Islander Child Protection Peak Limited

Queensland Association of Independent Legal Services Inc.

Refugee Council of Australia

Relationships Australia WA

Right Now, human rights magazine

Save the Children Australia

Secretariat of National Aboriginal and Islander Child Care

Service for the Treatment and Rehabilitation of Torture and Trauma Survivors NSW

Settlement Council of Australia

Settlement Services International

Sisters Inside

Southern Communities Advocacy Legal and Education Service

St Vincent de Paul Society National Council

Tangentyere Council

Tasmanian Aboriginal Centre Inc.

The Bridge of Hope Foundation Inc

Transgender Victoria

United Muslim Women Association Inc.

United Nations Children's Fund Australia (UNICEF)

Uniting Church in Australia

Victorian Aboriginal Child Care Agency

Victorian Foundation for Survivors of Torture Inc.

Victorian Gay and Lesbian Rights Lobby

Villamanta Disability Rights Legal Service Inc.

Welcome to Australia

Western Suburbs Legal Service

Women in Prison Advocacy Network

Women's Health NSW

Women's Law Centre WA

Women's Legal Services Australia

Women's Legal Services NSW

Womens Centre Cairns Inc.

Yoowinna Wurnalung Healing Service

Young Women's Christian Association

Youth Action

Youthlaw